

Message Text

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INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

AMEMBASSY MOSCOW

USINT CAIRO

UNCLAS USUN 1919

E. O. 11652: GDS

TAGS: UNSC, XF, SYG

SUBJ: SC DEBATE ON ME: SYG REPORT

1. SYG REPORT ON ME DISTRIBUTED MAY 21. REPORT DIVIDED INTO
THREE MAIN SECTIONS:

1. UN EFFORTS TO DEAL WITH PARTICULAR ASPECTS
OF ME SITUATION
2. THE SEARCH FOR A SETTLEMENT
3. OBSERVATIONS

2. SECTION 1 REVIEWS CEASE- FIRE, SITUATION IN OCCUPIED
TERRITORIES, QUESTION OF JERUSALEM, AND REFUGEE PROBLEM IN
LINE WITH PREVIOUS UN DOCUMENTS. SECTION 2 IS DEVOTED TO
JARRING MISSION AND BASED ALMOST ENTIRELY ON PREVIOUS REPORTS.
NEW SECTION COVERS JARRING' S EFFORTS IN 1972 (SEE BELOW).

3. KEY PARAGRAPHS ON 1972 EFFORTS ARE AS FOLLOWS:
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"101. (PARAS ENUMERATED AS IN REPORT) IN THEIR INITIAL
CONTACTS WITH AMBASSADOR JARRING IN NEW YORK, THE EGYPTIAN
REPRESENTATIVES TOOK THE VIEW THAT IN REACTIVATING HIS MISSION,
HE SHOULD ASK THE ISRAELI AUTHORITIES FOR A COMMITMENT TO

WITHDRAW THEIR TROOPS FROM OCCUPIED EGYPTIAN TERRITORY AS REQUESTED BY AMBASSADOR JARRING IN HIS AIDE- MEMOIRE OF 8 FEB 1971 AND AS CALLED FOR IN GENERAL ASSEMBLY RES 2799 (XXVI). THEY WERE NOT PREPARED, IN THE ABSENCE OF SUCH A COMMITMENT, TO TAKE PART IN DISCUSSIONS WITH THE ISRAELI AUTHORITIES.

"102. ON THE OTHER HAND, THE ISRAELI AUTHORITIES MADE IT CLEAR THAT THEY WERE NOT PREPARED TO GIVE THE COMMITMENT REQUESTED OR TO GIVE ANY OTHER FORM OF STATEMENT OF EQUIVALENT EFFECT ON THE QUESTION OF WITHDRAWAL. THEY REITERATED THEIR PUBLIC STATEMENTS THAT THEY DID NOT CONSIDER THEMSELVES BOUND BY GA RES 2799 (XXVI). THEY STATED THAT THEY CONTINUED TO BE READY TO TAKE PART IN NEGOTIATIONS WITH EGYPT WITHOUT PRIOR CONDITIONS ON ALL THE POINTS RAISED BY EACH SIDE, WHICH ON THE ISRAELI SIDE INCLUDED THE DETERMINATION OF SECURE AND RECOGNIZED BOUNDARIES. HOWEVER, THEY HELD THAT BEFORE DISCUSSIONS COULD TAKE PLACE UNDER AMB JARRING' S AUSPICES, HE SHOULD GIVE AN ASSURANCE THAT HE CONSIDERED HIS MANDATE TO BE BASED SOLELY ON SECURITY COUNCIL RES 242 (1967) AND THAT HE DID NOT CONSIDER HIMSELF BOUND BY GENERAL ASSEMBLY RES 2799 (XXVI) OR BY HIS AIDE- MEMOIRE OF 8 FEB 1971.

"103. DESPITE THIS CONTINUING DEADLOCK, AMBASSADOR JARRING PERSEVERED IN HIS ATTEMPT TO REACTIVATE HIS MISSION. IN THE MEETINGS IN CAIRO, THE IDEA WAS PUT FORWARD THAT, AS A MEANS OF GETTING ROUND THE DEADLOCK, THE PARTIES SHOULD EXCHANGE, THROUGH HIM, CLARIFICATIONS OF THEIR POSITIONS ON THE VARIOUS SUBJECTS DEALT WITH IN RES 242 (1967) WITH A VIEW TO FORMULATING PROVISIONS FOR INCLUSION IN A PEACE TREATY. THE EGYPTIAN AUTHORITIES CONTINUED TO HOLD THE VIEW THAT PROGRESS TOWARDS A SETTLEMENT LAY THROUGH THE ACCEPTANCE BY ISRAEL OF THE PRINCIPLE OF WITHDRAWAL ACCORDING TO SECURITY COUNCIL RES 242 (1967) AND OF GENERAL ASSEMBLY RES 2799 (XXVI); NEVERTHELESS, IN AN EFFORT TO BREAK THE IMPASSE, THEY WERE PREPARED TO TAKE PART IN THE PROCESS OF CLARIFICATION.

"104. AMBASSADOR JARRING BROUGHT THE SAME IDEA TO THE ATTENTION OF THE ISRAELI AUTHORITIES IN JERUSALEM AND THEY AGREED TO GIVE THE MATTER SERIOUS CONSIDERATION. HOWEVER, WHEN UNCLASSIFIED

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HE RESUMED HIS DISCUSSIONS WITH THE ISRAELI REPRESENTATIVE IN NEW YORK ON MARCH 8, HE WAS ASKED TO GIVE ASSURANCES, WHICH HE SHOULD ALSO BRING TO THE ATTENTION OF THE EGYPTIAN AUTHORITIES, THAT HE WOULD BE GUIDED SOLELY BY SECURITY COUNCIL RES 242 (1967) AND THAT HE DID NOT CONSIDER HIMSELF BOUND BY HIS AIDE- MEMOIRE OF 8 FEB 1971 AND GENERAL ASSEMBLY RES 2799 (XXVI).

"105. AMBASSADOR JARRING, AFTER CONSULTING WITH ME, ASSURED THE ISRAELI GOVERNMENT THAT HIS MANDATE WAS DEFINED IN SECURITY COUNCIL RES 242 (1967). HOWEVER, GENERAL ASSEMBLY RES 2799 (XXVI), WHICH ENDORSED AMBASSADOR JARRING' S AIDE- MEMOIRE OF 8 FEB 1971, REPRESENTED THE CONSTITUTIONALLY ADOPTED JUDGMENT OF A MAJOR ORGAN OF THE UNITED NATIONS AND HAD TO BE REGARDED AS SUCH. IT WAS INDICATED TO THE ISRAELI

AUTHORITIES THAT THEIR ACCEPTANCE OF THE ASSEMBLY RES WAS NOT A
CONDITION FOR THE CLARIFICATION PROCEDURE THAT HAD BEEN
SUGGESTED."

4. REPORT ALSO STATES THAT IN HIS DISCUSSIONS WITH JORDANIAN
AUTHORITIES AMB. JARRING FOUND THEM CONCERNED AND THAT IN THEIR
VIEW " WITHDRAWAL OF ISRAELI FORCES IN THEIR SECTOR WAS A
HIGHLY IMPORTANT MATTER." ALSO, " IF TALKS WERE REACTIVATED
WITH REGARD TO EGYPT AND ISRAELI THEY WERE ANXIOUS THAT THEY
SHOULD BE CARRIED OUT SIMULTANEOUSLY AS REGARDS ISRAEL AND
JORDAN". REPORT THEN NOTES THAT IN VIEW OF CONTINUING DEADLOCK
JARRING RETURNED TO MOSCOW.

5. SYG'S " OBSERVATIONS " (SECTION III) ARE GENRALLY INNOCUOUS
AND VERY CAREFULLY FORMULATED. REPORT STRESSES THAT ME PROBLEM
IS EXTREMELY COMPLEX AND DIFFICULT, NO GOVERNMENT OR GROUP OF
GOVERNMENTS HAVE BEEN ABLE TO SOLVE IT OUTSIDE OF UN, AND
THAT " SECURITY COUNCIL HAS HAD A MAJOR AND UNIVERSALLY RECOGNIZED
RESPONSIBILITY IN RELATION TO THE ME QUESTION". LATER REPORT
STATES, " SC IS, AS FAR AS I KNOW, THE ONLY FORUM WHERE ALL THE
PARTIES TO THE CONFLICT HAVE BEEN ABLE TO MEET TOGETHER IN THE
SAME ROOM." IN PENULTIMATE PARA REPORT STATES " THAT EFFORT
BEGIN BRACKETS BY SC TO FIND ME SETTLEMENT END BRACKETS SHOULD
INCLUDE A NEW APPRAISAL OF THE POSSIBILITIES AND PROCEDURES OF THE
COUNCIL ITSELF FOR CONCILIATION AND AN EXPLORATION OF ALL THE
MEANS BY WHICH THE FRAMEWORK OF THE UN MIGHT BE USED TO ASSIST
THE PARTIES IN REACHING A JUST AND LASTING SETTLEMENT."

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